

Democratic Services

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To: All Members of the Regulatory (Access) Committee

Councillor Chris Cray
Councillor Neil Butters
Councillor Shaun McGall
Councillor Tim Warren
Councillor Stephen Willcox

Chief Executive and other appropriate officers Press and Public

Dear Trustee

Regulatory (Access) Committee: Tuesday, 27th July, 2010

You are invited to attend a meeting of the Regulatory (Access) Committee, to be held on Tuesday, 27th July, 2010 at 10.00 am in the Council Chamber - Guildhall.

The agenda is set out overleaf.

Yours sincerely

Mike Curtis for Chief Executive

If you need to access this agenda or any of the supporting reports in an alternative accessible format please contact Democratic Services or the relevant report author whose details are listed at the end of each report.

This Agenda and all accompanying reports are printed on recycled paper

NOTES:

- 1. Inspection of Papers: Any person wishing to inspect minutes, reports, or a list of the background papers relating to any item on this Agenda should contact Mike Curtis who is available by telephoning Bath 01225 477048 or by calling at the Riverside Offices Keynsham (during normal office hours).
- 2. Public Speaking at Meetings: The Council has a scheme to encourage the public to make their views known at meetings. They may make a statement relevant to what the meeting has power to do. They may also present a petition or a deputation on behalf of a group. Advance notice is required not less than two full working days before the meeting (this means that for meetings held on Wednesdays notice must be received in Democratic Services by 4.30pm the previous Friday)

The public may also ask a question to which a written answer will be given. Questions must be submitted in writing to Democratic Services at least two full working days in advance of the meeting (this means that for meetings held on Wednesdays, notice must be received in Democratic Services by 4.30pm the previous Friday). If an answer cannot be prepared in time for the meeting it will be sent out within five days afterwards. Further details of the scheme can be obtained by contacting Mike Curtis as above.

3. Details of Decisions taken at this meeting can be found in the minutes which will be published as soon as possible after the meeting, and also circulated with the agenda for the next meeting. In the meantime details can be obtained by contacting Mike Curtis as above.

Appendices to reports are available for inspection as follows:-

Public Access points - Riverside - Keynsham, Guildhall - Bath, Hollies - Midsomer Norton, and Bath Central, Keynsham and Midsomer Norton public libraries.

For Councillors and Officers papers may be inspected via Political Group Research Assistants and Group Rooms/Members' Rooms.

- **4. Attendance Register:** Members should sign the Register which will be circulated at the meeting.
- **5.** THE APPENDED SUPPORTING DOCUMENTS ARE IDENTIFIED BY AGENDA ITEM NUMBER.
- 6. Emergency Evacuation Procedure

When the continuous alarm sounds, you must evacuate the building by one of the designated exits and proceed to the named assembly point. The designated exits are sign-posted.

Arrangements are in place for the safe evacuation of disabled people.

Regulatory (Access) Committee - Tuesday, 27th July, 2010

at 10.00 am in the Council Chamber - Guildhall

AGENDA

1. EMERGENCY EVACUATION PROCEDURE

The Chairman will draw attention to the emergency evacuation procedure as set out under Note 6.

- 2. ELECTION OF VICE-CHAIRMAN (IF DESIRED)
- 3. APOLOGIES FOR ABSENCE AND SUBSTITUTIONS
- DECLARATIONS OF INTEREST UNDER THE LOCAL GOVERNMENT ACT 1972

Members who have an interest to declare are asked to state:

- (a) The Item No in which they have an interest,
- (b) The nature of the interest, and
- (c) Whether the interest is personal or personal and prejudicial.

Any Member who is unsure about the above should seek advice from the Monitoring Officer prior to the meeting in order to expedite matters at the meeting itself.

- 5. TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIRMAN
- 6. ITEMS FROM THE PUBLIC TO RECEIVE DEPUTATIONS, STATEMENTS, PETITIONS OR QUESTIONS

At the time of publication, no items had been submitted

7. ITEMS FROM COUNCILLORS AND CO-OPTED MEMBERS

To deal with any petitions or questions from Councillors and where appropriate coopted members.

- 8. MINUTES OF PREVIOUS MEETING (Pages 1 4)
- 9. PUBLIC PATH ORDER DIVERSION ABBOTTS BARN FARM, HINTON BLEWETT. (Pages 5 26)
- 10. UPDATE ON DEFINITIVE MAP MODIFICATIONS ORDERS AND PUBLIC PATH ORDERS WORK (Pages 27 30)

11. NOTICE OF ITEMS FOR FUTURE MEETINGS

There will be a verbal update from Officers on any future agenda items coming to this Committee.

The Committee Administrator for this meeting is Mike Curtis who can be contacted on 01225 477048.

DRAFT MINUTES PENDING CONFIRMATION AT THE NEXT MEETINGEM 8

BATH AND NORTH EAST SOMERSET COUNCIL

MINUTES OF REGULATORY (ACCESS) COMMITTEE

Tuesday 6th April 2010

PRESENT -: **Councillors**: Chris Cray (Chairman), Neil Butters, Tim Warren and Stephen Willcox.

Also in attendance: Graeme Stark (Public Rights of Way Mapping Officer), and Mike Curtis (Democratic Services Officer).

26 EMERGENCY EVACUATION PROCEDURE

The Democratic Services Officer drew attention to the emergency evacuation procedure as set out on the Agenda.

27 ELECTION OF VICE CHAIR(PERSON) (IF DESIRED)

RESOLVED that a Vice-Chair (person) was not required on this occasion.

28 APOLOGIES FOR ABSENCE AND SUBSTITUTIONS

Apologies were received from Simon Elias (Legal Adviser)

29 DECLARATIONS OF INTEREST

There were none.

30 TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIR(PERSON)

There was none.

31 ITEMS FROM THE PUBLIC – TO RECEIVE DEPUTATIONS, STATEMENTS, PETITIONS OR QUESTIONS

The Committee noted that there was one member of the public who wished to make statements and that they would be able to do so when reaching the item on agenda.

32 ITEMS FROM COUNCILLORS AND CO-OPTED AND ADDED MEMBERS

There was none.

33 MINUTES: TUESDAY 6TH JANUARY 2010

It was **RESOLVED** that the minutes of the meeting on Tuesday 6th January 2010 be confirmed as a correct record and signed by the Chair.

34 PUBLIC PATH ORDER DIVERSION (APPLICATION) - ABBOTTS BARN FARM, HINTON BLEWETT. (REPORT 9)

To consider whether an Order should be made to divert a section of public footpath CL12/9 near Abbotts Barn Farm in Hinton Blewett.

The officer recommendation is that the Regulatory (Access) Committee formally resolve to make an Order to divert public footpath CL12/9 as detailed in the report.

The Public Rights of Way Mapping Officer introduced the report.

The officer stated that the Committee has received the detailed report with objections against.

Additional discussion with the committee regarding the report, the main points and responses from the mapping officer were:

- The Route is slightly longer but not substantially longer.
- Enjoyment of the view is very similar.
- The start and finish of the route has not been altered.
- As the possible diversion is fifteen metres to the side edge of the slope it could be viewed as an improvement to the path.
- Improvement in privacy for property.

The Committee considered one oral statement by Members of the Public:

Bob Taylor (architect on behalf of the Applicant)

- The route has been altered for the last two years and no complaints received
- Applicant did request the diversion two years ago but at the time was informed that there were no officers available to make the order.
- The diversion was not questioned when planning application for swimming pool was approved.
- Only when new gates erected were any complaints made.

No other members of the public were present.

On a motion from Councillor Tim Warren, seconded by Councillor Neil Butters, and unanimously **RESOLVED** to authorise the Divisional Director Environmental Services to make a Public Path Diversion Order to divert public footpath CL12/9 as detailed in the report and to confirm the Order if unopposed.

Voting: All in Favour, Motion carried.

35 UPDATE OF DEFINITIVE MAP ORDER AND PUBLIC PATH ORDER WORK (Report 12)

The Chairman invited the Public Rights of Way Mapping Officer to give an update.

The Public Rights of Way Mapping Officer went through the update with the Committee Members.

Councillor Neil Butters asked for an update on the Brook Lodge application at Wellow, the Mapping officer stated that he would email the councillor after the meeting to update him on the application that is to go to the secretary of state by the end of the week.

The officer updated the Committee about the cuts in staffing for the department, which have occurred since the last meeting, from three full time equivalents to one and a half full time equivalent posts, and to note the possible effect on future workloads and the speed of orders made and processed, with some diversion orders currently being put on hold.

The Chairman thanked the Mapping officer for his report

It was **RESOLVED** to note the report.

36 NOTICE OF ITEMS FOR FUTURE MEETINGS

Dates for the next two meetings unanimously agreed at the meeting:

2010	Venue
27 th July	Guildhall, Bath
9 th November	Keynsham Town Hall

The	Chairman	thanked	everv	one	who	partici	pated	in	this	meeting.

The	meeting	ended	at	10	30am
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Chairman	
Onaliman	

Date Confirmed and Signed.....

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Bath & North East Somerset Council					
MEETING:	Regulatory (Access) Committee				
MEETING DATE:	27 th July 2010	AGENDA ITEM NUMBER			
TITLE:	Abbotts Barn Farm, Hinton Blewett				
WARD:	Mendip				
List of attac	chments to this report:				
Appendix 1	– Order and Order Map				
Appendix 2	– Objections received against Order				
Appendix 3	Appendix 3 – Map of surrounding area				
Appendix 4 – Photographs					
Appendix 5 – Decision Risk Assessment					
Appendix 6 – Equalities Impact Assessment					

1 THE ISSUE

1.1 To consider objections received against the Bath and North East Somerset Council (Public Footpath CL12/9 (part), Abbotts Barn Farm, Hinton Blewett) Public Path Diversion Order 2010 ("the Order") (see **Appendix 1**) and to decide whether to abandon the Order or to send it, along with objections received, to the Secretary of State ("the SoS") for determination.

2 RECOMMENDATION

2.1 The officer recommendation is that the Regulatory (Access) Committee ("the Committee") formally resolve to submit the Order, along with objections received, to the SoS for determination.

3 FINANCIAL IMPLICATIONS

3.1 The Applicant has paid Bath and North East Somerset Council's ("the Council") standard administration charge of £800 for the making of the Order and the cost of advertising the making of the Order in the Chew Valley Gazette. The Applicant must cover the costs of any subsequent newspaper adverts and also the cost of bringing the new route of the path into a condition suitable for public use, if the Order is confirmed.

3.2 If the Committee decides to send the matter to the SoS for determination, then the Council would have to meet the costs of preparation for any public inquiry, hearing or written representations that subsequently take place. The Council will also have to cover the cost of providing the location for any public inquiry or hearing.

4 HUMAN RIGHTS IMPLICATION

- 4.1 The Human Rights Act incorporates the rights and freedoms set out in the European Convention on Human Rights into UK law. So far as it is possible, all legislation must be interpreted so as to be compatible with the convention.
- 4.2 The Committee is required to consider the proposals in accordance with the principle of proportionality. The Committee will need to consider the protection of individual rights and the interests of the community at large.
- 4.3 In particular, the convention rights which should be taken into account in relation to this application are Article 1 of the First Protocol (protection of property), Article 6 (the right to a fair hearing) and Article 8 (right to respect for family and private life).

5 THE LEGAL BACKGROUND

- 5.1 The Council has a discretionary power with regard to Public Path Orders under section 119 of the Highways Act 1980 ("the Act"). On 6th April 2010, the Committee resolved to authorise the making of a Public Path Diversion Order.
- 5.2 As objections have been duly made and sustained, the Council may not confirm the Order. The Council should therefore:
 - a) make a formal resolution not to proceed with the Order,

or

- b) send the Order, together with the objections, to the SoS for determination.
- 5.3 Before Confirming an Order the SoS must be satisfied that;
 - the diversion is expedient in the interests of the person(s) stated in the Order (in this case the landowner),
 - the point of termination of the path is not altered other than to another point on the same highway, or a highway connecting with it, and which is substantially as convenient to the public.
 - the path will not be substantially less convenient to the public as a consequence of the diversion,
 - due regard has been given to the effect the diversion will have on public enjoyment of the path as a whole,
 - due regard has been given to the effect of the diversion on other land served by the existing path and on land affected by any proposed new path, taking into account the provision for compensation,

 due regard has been given to farming, forestry and the keeping and breeding of horses, as well as the Council's wider responsibilities to consider biodiversity and the needs of those with disabilities.

6 PPO POLICY

- 6.1 In addition to the legislative considerations detailed in section 5 above, the Order should also be considered in relation to the Council's adopted Public Path Order Policy. The Policy sets out the criteria against which the Council will assess any Public Path Order, these expand on and are in addition to the tests set out in the legislation. The criteria are:
 - Connectivity
 - Equalities Impact
 - · Gaps and Gates
 - Gradients
 - Maintenance
 - Safety
 - Status
 - Width
 - Features of Interest
- 6.2 The Policy stresses that the Council will seek to take a balanced view of the proposals against all the criteria as a whole.
- 6.3 The proposals should also be considered in relation to the Joint Rights of Way Improvement Plan 2007 2011.

7 LEGISLATIVE CONSIDERATIONS

- 7.1 Three objections were received against the Order and these can be read in full at **Appendix 2.** The points raised in the objections are considered, along with a wider assessment of the Order's compliance with the legislative tests and the PPO Policy criteria, below.
- 7.2 The general effect of the Order is to divert the section of public footpath CL12/9 which runs between points A and D, and which is delineated by a solid black line on the Order Map at **Appendix 1** ("the Existing Footpath"), onto a new line running between points A, B, C and D, and which is delineated by a broken black line on the Order Map at **Appendix 1** ("the Proposed Footpath"). The Existing Footpath is obstructed by a hedge and fence and members of the public are currently using the Proposed Footpath instead; it should be noted that members of the public have previously used a permissive route which followed a line which ran somewhere between the Existing and Proposed Footpaths. A map showing public footpath CL12/9 in relation to the wider public rights of way network is attached at **Appendix 3** and photographs of the Existing and Proposed Footpaths are attached at **Appendix 4**.

- 7.3 **Expediency.** The Order has been made in the interests of the owner of the land over which the Existing and Proposed Footpaths run ("the Landowner") and it must therefore be shown to be expedient in their interests for the path to be diverted. It should be noted at this point that the Existing Footpath runs over a driveway and through the garden of Abbott's Barn Farm.
- 7.4 In the application form, the Landowner states that the reason for seeking the diversion of the footpath is; "To afford a level of privacy to property as currently ramblers/dog walkers follow the fence line close to the property. Also dog walkers cause a nuisance to our dog, quite often letting their dog off leads to run in our field. We would therefore like to move the footpath a little further away from our house". The Existing Footpath runs through the garden of Abbott's Barn Farm and passes approximately 15 metres from the residential dwelling. The diversion would take the footpath outside of the garden and mean that the footpath passes 35 metres away from the house at the nearest point that one is visible from the other.
- 7.5 Additionally, the Existing Footpath runs immediately adjacent to a swimming pool which has been recently constructed. Diversion of the public right of way would mean that the Landowner could construct a wall around the swimming pool to further improve privacy; without prior diversion of the Existing Footpath the wall would constitute an unlawful obstruction.
- 7.6 Objector 2 (John Ives on behalf of the Open Spaces Society) states that; "As regards the issue of privacy there are contrasting views on which I would be quite happy to put (to) an Inspector". The Objector has not expanded on this point or detailed why the Order would not be in the interests of the Landowner.
- 7.7 Objector 3 (Mrs R Walker on behalf of the Hinton Blewett History Group) states that; "The distance of this path from the house is still sufficient not to pose a privacy issue. However, the applicant chose to locate a swimming pool alongside the path." As stated above the footpath passes within 15 metres of the house and runs through the middle of the property's garden; the location of the Existing Footpath does therefore appear to constitute a privacy issue. Diverting the Existing Footpath away from the swimming pool would be in the interests of the Landowner irrespective of when it was built and this is the legislative test under consideration.
- 7.8 Having given full consideration to the objections, the Order appears to be in the interests of the Landowner and this test should therefore be considered to have been met.
- 7.9 **Point of Termination.** The Order would not alter the current points of termination and this test should therefore be considered to have been met; no objections were received on this point.
- 7.10 **Convenience.** The Order would increase the distance which users would have to walk by approximately 17 metres; this represents a 17% increase on the current section of footpath which is approximately 100 metres long.
- 7.11 The nature and location of the footpath within the wider rights of way network is such that the majority of users are likely to be using the path as part of a longer recreational walk rather than as a means of getting from one point to another. The 17 metre increase in the length of their walk is therefore likely to represent a much smaller percentage increase in their overall walk.

- 7.12 The diversion is not 'substantially less convenient' for the public and this test is considered to have been met; no objections were received on this point.
- 7.13 **Enjoyment.** The proposed diversion would take the footpath no more than 19 metres away from the existing legal route. The Proposed Footpath enjoys substantially the same terrain, and views across the countryside to the east, as the Existing Footpath.
- 7.14 Objector 1 (Nigel Scutt on behalf of Hinton Blewett Parish Council) states that; "...one of the pleasurable perceptions of walking a path derives from knowing that it has about it an element of history; that it has been trodden by many generations of ancestors or others from a particular community; that it has been the public's 'desire-line' for centuries through being the shortest or most natural route between two points; that it is part of a nexus of paths put in place through usage many years ago."
- 7.15 The Existing Footpath, which formally ran through a field, now runs over a driveway and through the garden of Abbott's Barn Farm. Consequently the Proposed Footpath, which runs through a field, would appear to share more physical characteristics with the historic nature of the path than the Existing Footpath. If diverting this footpath from it's historic alignment could be held to be unduly impinging upon the public's enjoyment of the way then almost all public right of way would be incapable of being diverted and this is clearly not the intention of section 119 of the Act.
- 7.16 The Proposed Footpath deviates from the Existing Route by no more than 19 metres and any perceived loss of enjoyment as a result of not walking the historic line of the footpath is not considered to be so great as to justify not diverting the footpath; this test is therefore considered to have been met.
- 7.17 Affected Land. The Order is not considered to have an adverse affect on the land onto which the footpath is proposed to be diverted and the Existing Footpath does not provide the sole or primary means of access to any parcels of land. This test is therefore considered to have been met and no objections were received on this point.
- 7.18 Other legislative considerations. In considering the merits of the Order, the Council must give due regard to the effect on farming, forestry and the keeping and breeding of horses. The Landowner has confirmed that the diversion would not adversely affect farming operations and that the land is not currently used for forestry or the keeping and breeding of horses.
- 7.19 None of the land affected by the proposals is subject to a particular biodiversity designation and the diversion is not likely to adversely affect biodiversity.
- 7.20 The Existing and Proposed Footpaths follow routes which are largely comparable in terms of terrain and navigability for the visually impaired; the diversion is likely to have a neutral effect on members of the public with disabilities.
- 7.21 These considerations do not provide grounds that suggest the Order should not be confirmed and no objections were received on these points.

- 7.22 Objector 1 states that; "...the authority should weigh our view properly in the balance, which it has not done: instead, it has written our view off on the basis that, since the view can be taken that statutory criteria can be said to have been met and that the effect on public enjoyment is not (in the view of the authority when they do not have the benefit of the view of the Parish Council) significant, there is not scope whatsoever for entertaining the view that the order should not be made, even when it is the Parish Council which articulates that view."
- 7.23 Section 119(6) of the Act states that; "The Secretary of State shall not confirm a public path diversion order, and a council shall not confirm such an order as an unopposed order, unless he or, as the cases may be, they are satisfied that..." the tests detailed in paragraph 5.3 above have been met. The SoS and the Council must give full consideration to any objections or representations received in relation to the Order but ultimately it is for the SoS and the Council to be satisfied that the tests have been met. This is consistent with the judgement in R (Hargrave and Hargrave) v Stroud District Council (CA) [2002] EWCA Civ 1281 ("the Hargrave Case") to which Objector 1 refers.
- 7.24 **Other common law considerations.** Objector 1 states that the Council; "...has unreasonably fettered itself by setting its mind against the views of the Parish Council" and refers to the Hargrave Case in this respect.
- 7.25 The judgement in the Hargrave Case states that an Authority must not fetter it's discretion. At the meeting on 6th April 2010, the Committee considered all of the evidence and representations received in relation to the proposed diversion. Objector 1's objection to the initial proposals were reproduced in full and considered in the report to the Committee. Having considered the objection and all other factors, the Committee considered that all legislative tests and policy considerations had been met and that an Order should be made. The Committee's resolution stated that if objections were made to the Order then it should be referred back to the Committee. In doing so the Council is looking afresh at the proposed diversion and has not therefore fettered it's discretion.
- 7.26 Objector 3 states that; "One can learn a lot about the history of a settlement from the alignment of footpaths within the local network of routeways. Abbots Barn (farm) is a well documented, historical property that was associated with Keynsham Abbey which was founded in the 12th century...By highlighting the historical issues that concern the History Group it is hoped that the committee will appreciate the heritage importance of the path when making their decision."
- 7.27 If the Existing Footpath was diverted, the Definitive Map and Statement and the Order itself would provide a historical record of the original alignment of the footpath if it was required for historical research as suggested by Objector 3.

8 POLICY CONSIDERATIONS

8.1 The Public Path Order Policy expands on, and is in addition to, the tests set out in the legislation; therefore some of the policy criteria have already been considered in section 7 above.

- 8.2 **Gaps and Gates.** The proposals do not contain any limitations on the Proposed Footpath, however two gates which are already in situ would be authorised to control the egress and ingress of livestock; these conform to the principle of 'least restrictive access'.
- 8.3 **Other policy considerations.** The proposals would have a neutral affect on the connectivity of the rights of way network, equalities considerations, gradient of the path, maintenance liability, public safety, status and width of the right of way or access to features of interest on the public footpath.
- 8.4 The proposals are therefore considered to have met the criteria set out in the Council's Public Path Order Policy and no objections were received on these points.

9 RISK MANAGEMENT

9.1 A risk assessment related to the issue and recommendations has been undertaken, in compliance with the Council's decision making risk management guidance, and is attached at **Appendix 5**.

10 EQUALITIES

10.1 An equalities impact assessment has been carried out in relation to these proposals and is attached at **Appendix 6**.

11 CONSULTATION

- 11.1 Ward Councillor; Parish Council; Service Users; National and Local User Groups; Local Residents; Affected Landowners; Statutory Undertakers.
- 11.2 Notices were erected and maintained on site and posted on the Council website for 28 days, as required by the legislation.
- 11.3 As stated above, 3 objections were received against the Order and these are reproduced at **Appendix 2**.

12 ISSUES TO CONSIDER IN REACHING THE DECISION

12.1 Customer Focus; Sustainability; Property; Human Rights; Health & Safety.

13 ADVICE SOUGHT

13.1 The Council's Monitoring Officer (Council Solicitor) and Section 151 Officer (Strategic Director - Support Services) have had the opportunity to input to this report and have cleared it for publication.

14 CONCLUSIONS

- 14.1 The Order meets the legislative tests and policy considerations and the objections do not provide grounds for abandoning the Order.
- 14.2 It is therefore recommended that the Committee formally resolve to send the Order, along with objections received, to the SoS for determination.

Background papersPublic Path Order File (held by PROW team 01225 477650).Public Path Order Policy Joint Rights of Way Improvement Plan 2007 – 2011 Bath & North East Somerset Council Corporate Plan 2008-2011	Contact person	Graeme Stark
	_	Public Path Order Policy Joint Rights of Way Improvement Plan 2007 – 2011

Please contact the report author if you need to access this report in an alternative format

PUBLIC PATH DIVERSION ORDER

HIGHWAYS ACT 1980

BATH AND NORTH EAST SOMERSET COUNCIL

Bath and North East Somerset Council (Public Footpath CL12/9 (part), Abbotts Barn Farm. Hinton Blewett) Public Path Diversion Order 2010

line of the path should be diverted owner of the land crossed by the footpath described in paragraph 1 of this order it is expedient that the Highways Act 1980 ('the 1980 Act') because it appears to the authority that in the interests of the This Order is made by Bath and North East Somerset Council ('the authority') under section 119 of the

BY THIS ORDER:

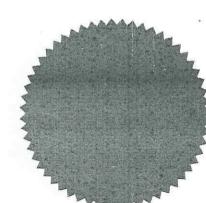
- Somerset Council certifies that work has been carried out to bring the site of the new highway shown by a bold continuous line on the map contained in this order and described in Part I of mentioned in Article 3 into a fit condition for use by the public the Schedule to this order shall be stopped up from the date that Bath and North East The public right of way over the land situated at Abbotts Barn Farm, Hinton Blewett and
- 12 over, along or across the said land as they had immediately before the date of confirmation of over the land referred to in paragraph 1 above, in respect of their apparatus under, in, upon Notwithstanding paragraph 1 of this order statutory undertakers shall have the same rights
- w by a bold broken line on the map attached to this order. There shall from the date of confirmation of this order be a public footpath over the land situated at Abbotts Barn Farm, Hinton Blewett described in Part 2 of the Schedule and shown
- 4 conditions set out in Part 3 of the Schedule. The rights conferred on the public under this order shall be subject to the limitations and

Given under the Common Seal of the Bath and North East Somerset Council the 21st day of April

was hereunto affixed BATH AND NORTH EAST SOMERSET The COMMON SEAL of the COUNCIL

in the presence of:-

Authorised signatory



AUTHORITY FOR SEALING

Council resolution Regulatory Convention minute 6 ess) (or

Initials.

Page 13

SCHEDULE

PART 1

DESCRIPTION OF SITE OF EXISTING PATH OR WAY

Reference ST 5955 5710 (Point D on the Order Map). Grid Reference ST 5951 5701 (Point A on the Order Map) and continuing in a generally north easterly direction over the drive and garden of Abbotts Barn Farm for approximately 100 metres to Grid The full width of that section of public footpath CL12/9 commencing from a junction with Lower Road at

PART 2

DESCRIPTION OF SITE OF NEW PATH OR WAY

approximately 19 metres to Grid Reference ST 5953 5701 (Point B on the Order Map) and turning in a for approximately 7 metres to Grid Reference ST 5955 5710 (Point D on the Order Map). Reference ST 5956 5710 (Point C on the Order Map) and turning in a generally north westerly direction generally north easterly direction following the field boundary for approximately 92 metres to Grid A on the Order Map) and continuing in a generally north easterly and south easterly direction for A public footpath commencing from a junction with Lower Road at Grid Reference ST 5951 5701 (Point

ST 5955 5710 (Point D on the Order Map). Width: 2 metres between Grid Reference ST 5951 5701 (Point A on the Order Map) and Grid Reference

PART 3

LIMITATIONS AND CONDITIONS

None.

TON BURNETI ROAD public Path Diversion Order 2010 potts Barn Farm, Hinton Blewett) north East Somerset Council public Footpath CL12/9 (part), Manor House GP Manor House LOWERROAD Abbotts Barn Cottage SD Abbotts Barr Abbotts Barn Farm Footpath to be created Footpath to be stopped up Unaffected public footpath CAMELEY ROAD Property of the Party of the Pa PUBLIC FOOTPATH CL1/26 Scale 1:1250 5700 5705 5710 5715

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Hillside Cottage

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Hinton Blewett Parish Council

24th May 2010

Mr G Stark, Mapping Officer
Bath & North East Somerset Council
Environmental Services, Floor 2,
Riverside, Temple Street,
Keynsham
Bristol BS31 ILA

RECEIVED

26 MAY 2010

Dear Mr Stark

Hinton Blewett. Proposal to divert a section of definitive public footpath CL12/9 at Abbots Barn Farm,

has unreasonably fettered itself by setting its mind against the views of the Parish The Parish Council submits that Bath & North East Somerset Council ('the authority')

though the triggering-criteria were well-met. We submit that the force of the judgment applies a fortiori to the present situation, where an order has not yet been made. even where the objections are mere expressions of opinion as to heritage-value, etc. the path are to an extent a matter of subjective opinion) a council can rescind an order some of the factors connected with the effect of the diversion on public enjoyment of objections received to its confirmation. The tenor of the judgment is that (since at least first resolved to make an order, an authority could rescind the order in the light of with the provisions of Schedule 14. The Court of Appeal held that, even though it had order under section 119 of the Highways Act 1980 and duly advertised it in accordance an order-making authority to change its mind after having gone the length of making an area of the law, namely that of the Court of Appeal in Regina on the application of Hargrave v Stroud District Council [2002] EWCA Civ 1281. This concerned the ability of 1. We ask that the authority have due regard to one of the leading judgments in this

Two especially material passages from Hargrave in the Court of Appeal are

[By Lord Justice Schiemann at paragraph 19]:

where it must continue the process just because it has started it." (Underlining added.) construe this Act of Parliament in such a way as to put the authority into a straitjacket should not be made. In those circumstances I can see no reason why one should in spontaneously from a Parish Council pointing out a number of reasons why the order that after the making of the order but before any publicity is made an objection comes not change their mind. There is often in these questions no blindingly right answer Different councillors may take a different view, there may be local elections, it may be for my part I see no reason why, other things being equal, [the authority] should

- reflecting public opinion), can properly be weighed against the view, sound in legal terms expressly singles out the Parish Council, recognizing it to be an elected body capable of of necessity subjective, by persons more locally connected with the situation (and he their assessment that the triggering-criteria are satisfied, expressions of opinion, though though it may be, taken by the authority or its officer. The judge is clearly ruling that though the authority's officers may be quite right in
- against the number of expressions of support for the order. Lord Justice Schiemann applicant for the orders, counsel (Mr Peter Birts QC) argued that the authority's route was longer; and that the new route was likely to be muddier. On behalf of the ruled otherwise. In paragraph 28 of the judgment, he said: decision not to make the order was irrational, when those considerations were weighed In Hargrave, the objections included: that it was an ancient footpath; that the new

either way would have been lawful. We are here in territory where reasonable persons can differ." (Underlining added.) opposite way therefore is perverse. In my judgment, in the present case a decision not have been perverse does not carry with it the implication that a decision to go the the order. All these are fair points.... But the fact that a decision to go one way would who took the trouble to write, there was much local support for the confirmation of undiverted footpath. He points out that judging at any rate by the number of people be longer than the judgment. He submits that the arguments against making the order were not as strong in favour of confirming the order. So there are. I set them out at the beginning of this order was perverse or irrational. He points out that there were a number of arguments "The alternative submission made by Mr Birts was that the decision not to submit the The arguments were that it was an ancient footpath, that the diverted footpath would undiverted footpath and that it would be muddier than the

- significant, there is no scope whatsoever for entertaining the view that the order should authority when they do not have the benefit of the view of the Parish Council) said to have been met and that the effect on public enjoyment is not (in the view of the our view off on the basis that, since the view can be taken that statutory criteria can be weigh our view properly in the balance, which it has not done: instead, it has written is longer it is made substantially less convenient. But we do say that the authority should Council our view should prevail; nor do we say (ii) that since it is an ancient footpath the authority has no option but to leave it where it is, nor do we say (iii) that because it not be made, even where it is the Parish Council which articulates that view. We are not, as the Parish Council, presuming to say (i) that since we are the Parish
- our views. We ask that because: that is the wrong approach. We ask the Council to have proper and greater regard to Read against the provisions of the statute and against those passages from Hargrave
- specific powers and functions in relation to them. For example, section 130(6) of the various parts of the Highways Act 1980 and other statutes give Parish Councils certain 1980 Act empowers Parish Councils to require highway authorities to take proceedings Parish Councils as of some importance in highway matters: as evidenced by the fact that we are the elected Parish Council, and Parliament clearly regards the opinions of

maintenance of footpaths, bridleways or restricted byways; section 30 empowers us to footing that councillors at parish level can be better informed than the highway be taken into account by highway authorities in matters of highway management, on the Parliament recognizes that the views of Parish Councils are material considerations to or byway be signposted where it leaves a metalled road. We submit that this shows that Parish Councils to insist to the highway authority that a particular footpath, bridleway, create new highways by agreement. Section 27 of the Countryside Act 1968 empowers in respect of obstructions; sections 43 and 50 empower Parish Councils to undertake authority itself about such matters.

Parish Council as germane to such issues. Paragraph I(3)((ii). That is a reasonable indication that Parliament treats the view of the has prescribed it that Notice must be served on the Parish Council-When an order under section 119 of the Highways Act 1980 is made, Parliament -Schedule 6

showed that these matters do have their relevance. And he said that this is 'territory arguments only to do with the antiquity of a path, or other heritage-related factors, he was irrational not to make an order on the basis that the objectors had advanced view taken by the highway authority. By not upholding the applicants' submission that it answer'. He implied that an objection from a Parish Council can prevail against the initial consideration. He acknowledged that often in these matters 'there is no blindingly right Parish Council as to the effect on public enjoyment is a matter to be taken into where reasonable persons can differ' in their views. Hargrave confirms that. Schiemann LJ clearly contemplates that the view of the

appreciated by persons not resident in the area, including, we dare say, council officers result in a response from the Parish Council that was a mere duplication of the highway worse gradient. There would be no point in consulting the Parish Council if those were the only considerations, since (if that was all that mattered) the consultation would longer, or shorter, than the existing route; anybody can tell whether it is of better or factor likely to be pointed up by the Parish Council. Anybody can tell if a diversion is from the words of the judge in Hargrave that this kind of factor is exactly the sort of necessarily be at all aware of all the nuances relating to a particular proposal. It is clear who visit the area relatively rarely, and who in making their recommendations will not better-placed than anyone to comment on subtler effects of diversion less likely to be body which has on it persons who use the path daily or frequently, we submit we are to be reasonable, but then our objection is also reasonable. As the most locally-elected greater weight. On the wording of the statute a decision to make an order might be said authority's own report. That being so, we ask the highway authority to reconsider our objection and give it

being the shortest or most natural route between two points; that it is part of a nexus particular community; that it has been the public's 'desire-line' for centuries through history; that it has been trodden by many generations of ancestors or others from a perceptions of walking a path derives from knowing that it has about it an element of Our view here is not that the diversion is less convenient. But one of the pleasurable

of paths put in place through usage many years ago. This section of the path is in a Conservation Area and is a continuation of a path/road system that was formed as part of Hinton Blewett's medieval 'planned' village layout.

village special, historically, to present day inhabitants and who it is felt have a duty to adjacent to all the aforementioned. The Parish Council along with other residents feel which would be lost if this definitive path was to be diverted. The path is immediately the Manor, the Rectory and other villages and settlements beyond, the significance of inhabitants were able to connect with neighbouring farms, the Church, the village green thread of continuity. preserve it for future generations. There had better be good reason to break that that this network of paths in and around Hinton Blewett are part of what makes the This ancient planned layout of paths and tracks were the only means by which earlier

opposition from the elected Parish Council is questionable. inquiry if the order is made. This use of public funds for private gain in the face of expense to the public purse, out of which will have to be borne the cost of a public lose both the historical connection and the general amenity of the path, and at the house, at the expense of the many members of the public, present and future, who will individual will benefit, both from the privacy and from the increase in the value of his intrusion or campaigns that the roads be closed. On the other hand, here an incoming windows pedestrians on the pavement can see, but nobody thinks this an oppressive and West Harptree) is fronted by cottages which have no front-gardens and into whose past their windows. Many a village high-street (e.g. Temple Cloud, Bishop Sutton, East cottages in Bath & East Somerset have paths, namely the pavement of some road, going perception of the path's historical significance; but then, many hundreds of houses and It may be that here it would afford a measure of privacy to an incomer with no

authority's report. disregarding it on account of it not according with the recommendation in the report by giving proper attention to the opinion of the Parish Council, instead of in the event of an order being made. We therefore ask the authority to reconsider its continues to oppose the order and regrets that it will take the matter to public inquiry For the reasons connected with heritage and enjoyment, the Parish Counci

Yours sincerely,

Clerk, Hinton Blewett Parish Council Nigel Scutt

Graeme Stark

From: Sent: JohnIves [johnives@blueyonder.co.uk]

25 May 2010 15:04 Graeme Stark

Subject: abbotts barn farm Hinton Blewett Parish Council

Cc T_o:

Dear Graeme

although I can always withdraw later on. While I clearly need to know a bit more about the history this will be a political decision of the case my initial thoughts lean towards the expediency of the order making test i.e. if anything Given recent telecons I supposed I had better formally register an objection to this application,

Regards

)hn R. Ives

North Somerset and B&NES Open Spaces Society Local Correspondent

55 Glebe Road Long Ashton

BS41 9LJ BRISTOL

01275-543198

(Please excuse any minor "typos" I am somewhat dyslexic)

Have you visited our new website yet? www.oss.org.uk

~om: Graeme Stark [mailto:Graeme_Stark@BATHNES.GOV.UK] **∠nt:** 26 May 2010 13:21

To: 'JohnIves

Subject: RE: Abbotts Barn Farm

Dear John

Thank you for the clarification.

consultation was reproduced in full, and each of the points raised were discussed, in my report to With regard to the Parish Council's comments, I should state that their response to the informal and speak at the Committee meeting, they declined to do so whether to make an order and although the Parish Council were informed that they could attend the Regulatory (Access) Committee. The Committee considered the response when deciding

objections to this Order will be considered I will be in touch again with details of the Regulatory (Access) Committee meeting where

Regards

Graeme

HINTON BLEWETT HISTORY GROUP

27th May 2010,

Mr G. Stark,
Bath & North East Somerset,
Environmental Services, Floor 2,
Riverside, Temple Street,
Keynsham,
Bristol BS31 1LA

Dear Mr Stark,

Diversion of definitive PRoW CL12/9 at Abbots Barn Farm, Hinton Blewett

footpaths within the local network of routeways. The Hinton Blewett History Group always has concerns over the re-routing of any One can learn a lot about the history of a settlement from the alignment of

therefore within an area of great historical significance Keynsham Abbey which was founded in the 12th century. Abbots Barn (farm) is a well documented, historic property that was associated with This section of the footpath is

The footpath was always outside the curtailage of the farmhouse and its farmyard. Ove recent decades the curtailage of the house has been considerably extended engulfing the route of the path. Over

However, the applicant chose to locate a swimming pool alongside the path The distance of this path from the house is still sufficient not to pose a privacy issue

committee will appreciate the heritage importance of the path when making their By highlighting the historical issues that concern the History Group it is hoped that the

Yours sincerely,

R Walker (Mrs),
On behalf of Hinton Blewett History Group,
Church Cottage,
Hinton Blewett BS39 5AN

Public Right of Way in Hinton Blewett

Scale 1:10,000

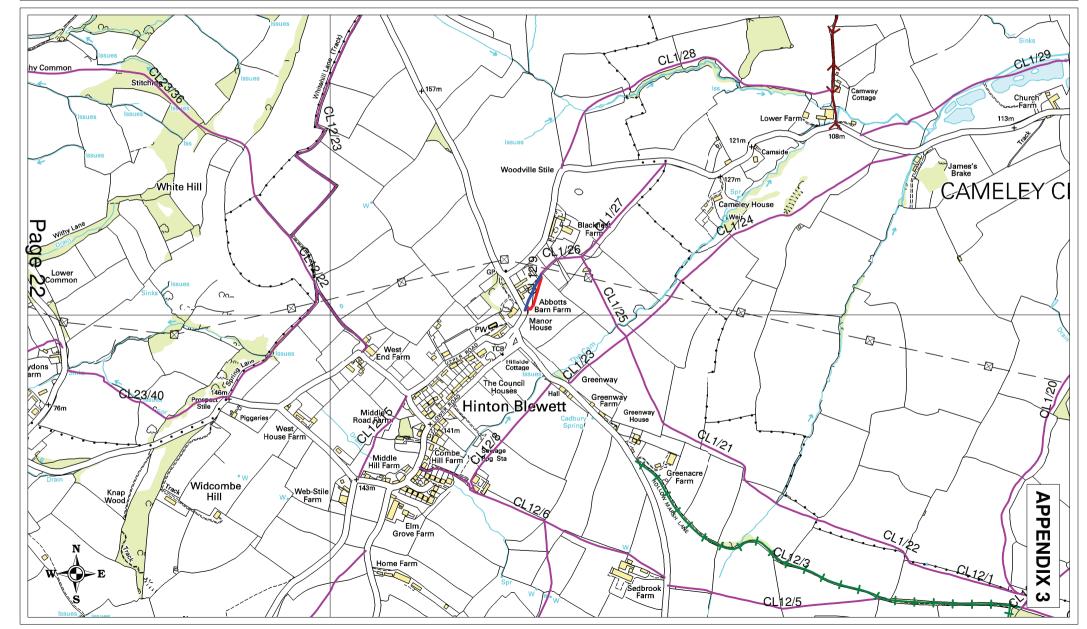
Unaffected public footpath

Unaffected public bridleway

Unaffected BOAT

Footpath to be created

Footpath to be stopped up



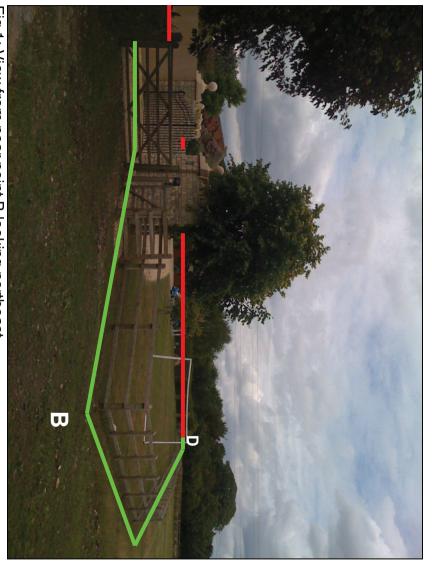


Fig 1: View from near point B looking northeast

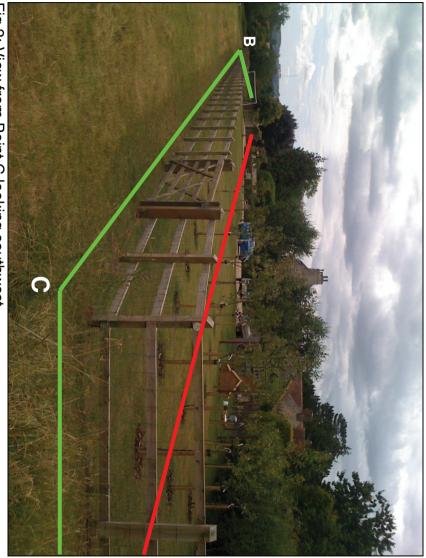


Fig 2: View from Point C looking southwest

Approx. line of Existing Footpath =

Approx. line of Proposed Footpath =

Public Rights of Way Network Alteration Decision Making Risk Assessment

This form is designed to be used during the processing of an application (external or internal) for a Public Path Order, Public Path Creation Agreement or other similar process. The assessment will be carried out by PROW Staff, with external advice or assistance as necessary, prior to the determination of the application and should take into account any proposed mitigation measures.

Note: The form may also be used in considering the impacts of a Definitive Map Modification Order although it should not influence the determination in these cases but rather should highlight issues that the Council would need to address should an order be confirmed.

For further guidance see: http://intranet/need_to_know/auditriskmgt/riskman/Pages/decisionmaking.aspx

1. Description of alteration proposed

Diversion of a section of public footpath CL12/9 near Abbotts Barn Farm.

2. Significant risks envisaged if the proposed order and related work is not made and confirmed.

Risk Description (Cause & implication(s))	Probability	Impact
Enforcement action to make Existing	Unlikely	Negligible
Footpath open and available		

3. Significant risks envisaged if the proposed order and related work is made and confirmed and what action will be taken to manage these risks?

Risk Description (Cause & implication(s))	, , , , , , , , , , , , , , , , , , , ,		Action	
Judicial Review Extremely Unlikely		Moderate	None	

4. Further Comments

None.

Print Name: Graeme Stark
Job Title: Mapping Officer
Date of Assessment: 28/06/2010

Public Rights of Way Network Alteration Equalities Impact Assessment

This form is designed to be used during the processing of an application (external or internal) for a Public Path Order, Public Path Creation Agreement or other similar process. The assessment will be carried out by PROW Staff, with external advice or assistance as necessary, prior to the determination of the application and should take into account any proposed mitigation measures.

1. Description of alteration proposed

Proposed diversion of a section of public footpath CL12/9 near Abbotts Barn Farm.

2. Assessment of impact of proposal - including any mitigation planned and comparison with existing situation where appropriate

		Impact or potential impact (negative, positive or neutral)
2.1	Gender – identify the impact/potential impact on women, men and transgender people	Neutral
2.2	Disability - identify the impact/potential impact on disabled people (ensure consideration of a range of impairments including visual and hearing impairments, mobility impairments, learning disability etc)	Neutral
2.3	Age – identify the impact/potential impact on different age groups	Neutral
2.4	Race – identify the impact/potential impact on different black and minority ethnic groups	Neutral
2.5	Sexual orientation - identify the impact/potential impact on lesbians, gay men, bisexual and heterosexual people	Neutral
2.6	Religion/belief – identify the impact/potential impact on people of different religious/faith groups and also upon those with no religion.	Neutral

3. Further Comments

None.

Print Name: Graeme Stark

Job Title: Mapping Officer

Date of Assessment: 28/06/2010

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Bath & North East Somerset Council				
MEETING:	Regulatory (Access) Committee			
MEETING DATE:	27 th July 2010	AGENDA ITEM NUMBER		
TITLE:	UPDATE OF DEFINITIVE MAP ORDER AND PUBLIC PATH ORDER WORK			
WARD:	All			

1 THE ISSUE

1.1 This report is provided to update Members on the present position regarding Definitive Map Order and Public Path Order work – excluding work on the Bath Definitive Map Project.

2 RECOMMENDATION

2.1 The Committee is asked to note the current workload and content regarding claims/applications to modify the Definitive Map & Statement, and to create, divert or extinguish public paths.

3 FINANCIAL IMPLICATIONS

3.1 There are no financial implications at this stage, but Members should be aware that if objections are received (and sustained) to future Definitive Map Modification Orders (DMMO) and Public Path Orders (PPO), and are not withdrawn, resulting in a Public Inquiry, the Council is required to bear the associated costs.

4 REPORT

4.1 **DMMO Applications:** The following provides brief details of all Definitive Map Modification Order applications received by this Council (for which a statutory duty exists to determine the application) and current progress on each application.

APPLICATION NAME	AFFECTED PATH(S)	APPLICATION DATE	PROGRESS
Cinema Site, Keynsham	n/a	10/12/2002	Public inquiry scheduled for 6 th and 7 th October 2010.
AQ78, Bath	Add FP to DM&S	01/01/2000	Awaiting final confirmation by PINS.
BA25/53, Wellow	BA25/53	15/11/1997	Notice needs to be served on landowners to validate application.
BA25/14, Wellow	BA25/14	15/11/1997	Order made 5/2/2003 with one objection.
Manor Farm, Norton Malreward	n/a	31/03/1998	Unknown
Dransfield Way, Bath	n/a	28/11/2000	Unknown

St Nicolas' Court, Bathampton	n/a	17/08/2003	Statement of case currently being assembled for PINS.
Chew Lane, Chew Stoke	n/a	21/01/2004	Awaiting determination.
BR Upgrades, Peasedown-S-J	BA19/XX	14/03/2004	Unknown
BA19/19 Upgrade, Peasedown-S-J	BA19/19	14/03/2004	Witness statement received; notice to be served on landowners.
BA19/17 Upgrade, Peasedown-S-J	BA19/17	14/03/2004	Witness statement received, notice to be served on landowners.
Ilford Close, Saltford	n/a	25/03/2004	Order can now be confirmed by the Council.
Solsbury Hill, Bath	n/a	22/09/2004	Negotiations are ongoing with landowners.
Candlegreas Lane, Paulton	n/a	09/12/2004	14 witness statements received. Some historic evidence available.
Box, Bathford	n/a	04/10/2005	Unknown
The Tumps, Bath	n/a	11/04/2006	21 witness statements received – Legal issue to resolve.
Tuckingmill, Compton Dando	n/a	29/08/2006	Evidence being looked at and a site visit has been made.
Midford Lane, Freshford	n/a	27/04/2007	Witness evidence forms received, landowner denies any dedication.
Maynard Terrace, Clutton	n/a	17/10/2007	Witness evidence forms received – but evidence of non-dedication.
Bathampton Mill, Bathampton	n/a	12/11/2007	Some historical evidence received – further research required.
Handel Road, Keynsham	n/a	18/04/2008	29 witness evidence forms received.
Somerset Place, Bath	n/a	02/06/2008	23 witness evidence forms received.
Solsbury Lane, Bath	n/a	31/10/2008	Application received
Little Silvers, Englishcombe	n/a	03/03/2010	Application received
Clandown Colliary, MSN	n/a	n/a	Application expected shortly.
Whitehall Lane, Hinton Blewett	n/a	n/a	No application received
Charlcombe Lane, Charlcombe	n/a	n/a	No application received
Church Street, MSN	n/a	n/a	No application received
Newbridge School, Bath	n/a	n/a	No application received
Stockwood Lane, Whitchurch	n/a	n/a	No application received
Sherbourne Springs, East Harptree	n/a	n/a	No application received

4.2 **PPO Applications:** The following provides brief details of all Public Path Order applications received by this Council and the current progress on each application.

APPLICATION NAME	AFFECTED PATH(S)	APPLICATION DATE	PROGRESS
Chilcompton Road, MSN	Unrecorded	01/02/2005	Order Confirmed; awaiting completion of works on site.
Lower Gurney Farm, W.Harptree	CL23/37	17/03/2005	Advertising period ended; awaiting completion of works
Brook Lodge, Wellow	BA25/21	24/03/2005	Public hearing scheduled for 2 nd and 3 rd November 2010
Fullers Earth, Combe Hay	BA7/1	06/03/2006	Order Confirmed; awaiting completion of works on site.
Woollard Field, Publow w/ Pens.	CL17/22	09/03/2007	Awaiting determination of related planning application.
Bridge Farm, South Stoke	BA22/17	25/04/2007	Order confirmed by Secretary of State
Heathers, Stanton Wick	CL18/25	02/05/2007	Confirmation of Order being advertised.
Abbotts Barn Fm, Hinton Blewett	CL12/9	01/08/2007	Order with Regulatory (Access) Committee for consideration
Tuckingmill Ho., Compton Dando	BA8/6	06/02/2008	Consultation
Dundry Hill Farm, Whitchurch	BA26/15	08/07/2008	Order Made and being dealt with by BCC.
Charnwood Ho., Compton Dando	BA8/18 & 19	14/11/2008	Awaiting making of Order
Little Silvers, Englishcombe	BA11/1	12/12/2008	Order confirmed.
Chelscombe Fm, Charlcombe	BA5/12 & BA5/29	11/12/2008	Advertising of diversion Order complete; awaiting completion of works.
Upper Farm, Charlcombe	BA5/23	17/05/2010	Consultation ongoing.
Prior Park College, Bath	AQ63	14/01/2009	No action.
New Manor Fm, Farmborough	CL9/22 & 23	22/01/2009	No action.
148 High Street, Publow w/ Pens.	CL17/40	25/01/2009	No action.
Woodborough Mill, Compton D.	BA8/3	27/03/2009	No action.
Howgrove Farm, Kelston	CL14/20	31/03/2009	No action.
Smallcombe Farm, Bath	AQ34	08/07/2009	No action.
Henmarsh Farm, Nempnett Thrub.	CL14/45	20/10/2009	No action.
Kingswood School, Charlcombe	BA5/13	07/05/2010	No action.

4.3 The Council has recently deleted the post of Definitive Map Officer and the number of officers dealing with Legal Orders has been reduced from 3 full-time posts to 1.5 full-time posts. Consequently, the team will be reprioritising it's workload and dealing with DMMO applications, and PPO applications which are already being dealt with, ahead of PPO application which have not yet been commenced.

5 HUMAN RIGHTS IMPLICATION

5.1 There are no Human Rights implications to be considered from this report.

6 RISK MANAGEMENT

- 6.1 No option exists for the Council to disregard duly made DMMOs. Local Authorities are under a statutory duty to consider and determine all applications made within the provisions of section 53 of the Wildlife & Countryside Act 1981. Committee is required to consider all DMMO applications regardless of whether or not objections are received during consultation.
- 6.2 The power to make PPOs is discretionary but the Council must exercise this discretion with due regard to natural justice and all applicable legislative tests.

7 EQUALITIES

7.1 Not applicable - this report is merely to update members on the workload of the team.

8 CONSULTATION

8.1 Relevant consultations are carried out as part of the consideration of each individual case.

9 CONCLUSIONS

9.1 It is hoped that this report will provide Members with an overview of the current position regarding Public Rights of Way Order work, and will provide an awareness of possible forthcoming decisions to be taken by the Committee.

Contact person	Graeme Stark (Mapping Officer)			
Background papers	No background papers accompany this report.			

Please contact the report author if you need to access this report in an alternative format